

Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 MBFR-01 SAJ-01 PM-03 PRS-01 L-02

ACDA-10 OMB-01 AEC-05 SSO-00 RSR-01 INRE-00 /071 W

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 252

SECDEF WASHDC PRIORITY

INFO ALL NATO CAPITALS 2996

USCINCEUR

USDOCOSOUTH

USLOSACLANT

USNMR SHAPE

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

S E C R E T USNATO 2585

LIMDIS

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: FURTHER REVISION OF GUIDELINES - SPC DISCUSSION

AFTERNOON MAY 25

HELSINKI FOR USDEL MPT

VIENNA FOR USDEL MBFR

REF: USNATO 2582

1. FOLLOWING IS TEXT OF LATEST IS DRAFT COVERING PARAS 8 THROUGH 16 OF GUIDELINES. PLEASE NOTE THAT CHANGES IN PARAS 10 AND 12 AND NEW PARAGRAPH TO PRECEDE PRESENT PARA 1 SUPERSEDE TEXT THESE PARAS. PREVIOUSLY REPORTED IN REFTEL.

BEGIN TEXT:

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OR: (NEGOTIATION ON THE OVERALL MBFR PROGRAMME SHOULD LEAD INITIALLY TO REDUCTIONS IN FOREIGN STATIONED FORCES OR SOME OF THEM, SINCE THE NATURE OF THE PRESENT CONFRONTATION IS SUCH THAT REDUCTION OF SOVIET MILITARY CAPABILITIES IN CENTRAL EUROPE MUST

BE A PRIMARY AIM AND CANNOT BE OBTAINED WITHOUT REDUCTIONS IN WESTERN STATIONED FORCES.)

9. REDUCTIONS ON THE ALLIED SIDE SHOULD NOT EXCEED APPROXIMATELY TEN PER CENT IN TOTAL STATIONED OR TEN PER CENT IN TOTAL INDIGENOUS MANPOWER.

10. (MAJOR ITEMS OF EQUIPMENT ASSOCIATED WITH THE ALLIED STATIONED GROUND FORCES TO BE WITHDRAWN SHOULD BE PERMITTED TO BE STOCK-PILED IN THE AREA.)

PHASING

11. (THE MBFR PROGRAMME) (REDUCTIONS) SHOULD BE NEGOTIATED AND IMPLEMENTED IN PHASES. PHASING IS INTENDED TO ENSURE THAT MBFR MOVES IN A CONTROLLED AND CALCULABLE PROCESS WITH LIMITED OBJECTIVES AND ACCEPTABLE RESULTS.

NON- CIRCUMVENTION, CONSTRAINTS AND VERIFICATION

12. AN IMPORTANT GOAL OF THE ALLIED APPROACH TO MBFR SHOULD BE TO ENSURE THROUGH APPROPRIATE MEASURES, THAT THE PROVISIONS OF ANY MBFR AGREEMENT WILL NOT BE CIRCUMVENTED OR UNDERMINED, FOR EXAMPLE BY MEANS OF AN INCREASE OF THE LEVEL OF STATIONED FORCES AND THEIR EQUIPMENT IN HUNGARY. EITHER (THE QUESTION OF HUNGARY' S INCLUSION IN A CONSTRAINTS AREA SHOULD BE KEPT OPEN.) OR (THE ALLIED CONCEPT SHOULD THEREFORE INCLUDE HUNGARY IN CONSTRAINTS AGREEMENTS.) WAYS MUST BE FOUND TO DEAL WITH THESE VALID MILITARY CONCERNS.

13. ANY REDUCTIONS MUST BE COMPLEMENTED BY APPROPRIATE CONSTRAINTS. (CONSTRAINTS SHOULD BE PART OF THE MBFR PROCESS) AND THEIR IMPLEMENTATION SHOULD TAKE PLACE AT THE LATEST SIMULTANEOUSLY WITH THE FIRST WITHDRAWALS. NO WITHDRAWALS OR REDUCTIONS WOULD THEREFORE TAKE PLACE UNTIL SOME AGREEMENT ON CONSTRAINTS AND VERIFICATION HAD BEEN REACHED. (THE GEOGRAPHICAL APPLICATION OF
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CONSTRAINTS MIGHT NOT BE THE SAME AS THAT OF REDUCTION AGREEMENTS.)

14. THE ALLIED POSITION SHOULD INCLUDE AN EFFORT TO ACHIEVE APPROPRIATE PRE- REDUCTION CONSTRAINTS (BUT THESE CONSTRAINTS SHOULD NOT BE A CONDITION TO THE NEGOTIATION OF REDUCTIONS.)

14. BIS WHILE DEALING WITH THE PROBLEMS ABOVE, THE ALLIES SHOULD KEEP IN MIND THE LEGITIMATE SECURITY INTERESTS OF THE FLANK COUNTRIES AND THE INDIVISIBILITY OF THE SECURITY OF THE ALLIANCE. A DECISION OF ANY ALLIED FLANK COUNTRY OF COUNTRIES NOT TO BE INCLUDED IN RESTRICTIONS WHICH WOULD BE PART OF AN AGREEMENT ON FORCE REDUCTIONS IN CENTRAL EUROPE SHOULD BE SUPPORTED BY THE ALLIES.

15. ANY MBFR AGREEMENT MUST CONTAIN APPROPRIATE VERIFICATION PROVISIONS, INCLUDING NON- INTERFERENCE WITH NATIONAL TECHNICAL MEANS, BEARING IN MIND THAT THE MODALITIES AND EXTENT OF VERIFICATION, INCLUDING INSPECTION, SHOULD DEPEND ON THE CONTENT AND NATURE OF THE AGREEMENTS REACHED. PLUS EITHER: (THE ALLIES SHOULD ASCERTAIN AT AN EARLY STAGE THE EXTENT TO WHICH THE EAST WILL BE WILLING TO AGREE TO ADEQUATE VERIFICATION PROVISIONS BY PROPOSING AGREEMENT IN PRINCIPLE TO NON- INTERFERENCE WITH NATIONAL TECHNICAL MEANS AND POSSIBLY OTHER VERIFICATION PROVISIONS.) OR: (MBFR AGREEMENTS SHOULD BE ACCOMPANIED, FOR POLITICAL REASONS, BY SOME MEASURES FOR OVERT MULTINATIONAL VERIFICATION.) PLUS: (AT THE SAME TIME, THE ALLIES CANNOT ACCEPT ANY PROPOSAL FOR MBFR WHICH WOULD DEPEND CRITICALLY ON THE ACHIEVEMENT OF OVERT MULTINATIONAL VERIFICATION MEASURES TO MAINTAIN UNDIMINISHED SECURITY, AND MUST BE PREPARED TO RELY ON NATIONAL MEANS OF VERIFICATION FOR ANY PROPOSALS WE ADVANCE OR ACCEPT.)

FORCE IMPROVEMENTS

16. THE ALLIES SHOULD CONTINUE TO MAINTAIN AND IMPROVE THEIR FORCES AND TO TAKE STEPS TO ENHANCE ALLIANCE DEFENSIVE CAPABILITIES DURING THE MBFR PROCESS. THE APPROPRIATE BODIES OF THE NORTH ATLANTIC ALLIANCE SHOULD CONS

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To: STATE
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USCINCEUR
USDOCOSOUTH
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